

## Chapter 22

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# History

*Hong Kong's eventful history is one of almost constant change and development, creating one of the world's leading trading and financial centres and bringing material and social improvements for the community.*

### Archaeological Background

Archaeological studies in Hong Kong began in the 1920s and have uncovered evidence of ancient human activities at many sites along the shoreline, testifying to events spanning more than 6,000 years. Archaeologically, Hong Kong is probably a tiny part of the far greater cultural sphere of South China, itself as yet imperfectly known. Neolithic and Bronze archaeological finds show that the cultures of Hong Kong and Guangdong had things in common, and both developed out of influence from Central China.

The earliest cultures emerged from 4,000 BC in a changing environment in which sea levels rose from depths of 100 metres below the present, submerging vast tracts of coastal plain and forming basically the modern shoreline and ecology to which human groups had to adapt, or perish.

Archaeological excavations have revealed two main strata of Neolithic cultures. The final phase of Hong Kong's prehistory was marked by the emergence of bronze around the middle of the second millennium BC. Bronze artefacts seem not to have been in common use, but fine specimens of weapons such as spearheads, arrowheads and halberds, and tools such as knives, fishing hooks and axes have been excavated from Hong Kong sites. Stone moulds for casting bronze artefacts from Kwo Lo Wan on the original Chek Lap Kok Island, Tung Wan and Sha Lo Wan on Lantau Island, So Kwun Wat in Tuen Mun, and Tai Wan and Sha Po Tsuen on Lamma Island, indicate that bronze was actually made locally.

The Bronze Age pots have designs that often resemble the geometric patterns of the late Neolithic period, but with their own distinctive style, including the *Kui*, a dragon-like creature in ancient Chinese mythology, or 'double F' pattern so characteristic of the region during that period.

Early Chinese written records refer to maritime peoples living in China's south-eastern seaboard as *Yue*. It is possible that at least some of Hong Kong's prehistoric inhabitants were from the 'Hundred *Yue*', a diverse group of peoples.

Rock carvings with geometric designs, and patterns resembling stylised animals most likely engraved by these early inhabitants, were found at Shek Pik on Lantau, on Kau Sai Chau, Po Toi, Cheung Chau and Tung Lung Chau, and at Big Wave Bay, Wong Chuk Hang and Cape Collinson on Hong Kong Island.

The military from the north conquered South China during the Qin (221-206 BC) and Han (206 BC-AD 220) dynasties, bringing to the region increasing numbers of Han settlers, who exerted various influences on the indigenous populations. Evidence of this is in the Han coins that were dug up, but the most outstanding monument to this turbulent period is a fine brick-built tomb uncovered near Li Uk and Cheng Uk villages in Sham Shui Po in 1955, with its array of typical Han grave goods, dating from the early to middle Eastern Han dynasty. Excavations at Pak Mong on Lantau, on Kau Sai Chau, at Tung Wan Tsai on Ma Wan Island and at So Kwun Wat in Tuen Mun all yielded considerable quantities of Han dynasty artefacts in well-stratified sequences. These included different pottery vessels, iron implements and many copper coins. Four ceramic pots were discovered at a drainage works site in Mong Kok.

Archaeological remains from later historic periods are still relatively rare. Findings from excavations have shed welcome light on one aspect of life in Hong Kong during the Tang dynasty (AD 618-907) – the use of lime. This is revealed in a study of dome-shaped lime kilns, which are a common feature of local beaches. Lime was a valuable and useful commodity that played an important role in the economy of the time.

Strong traditions link Hong Kong with events during the Mongol incursions and the concluding chapters of the Song dynasty in the 13th century AD. Several archaeological remains are from this period: the Sung Wong Toi inscription in Kowloon City; the Song inscription near the Tin Hau Temple at Joss House Bay; caches of Song coins from Shek Pik, Mai Po and Kellett Island; remnants of building structures at the former airport site in Kai Tak; and Song-type celadons found at different sites, including the Kai Tak site and Tai Hom Tsuen in Kowloon, Nim Shue Wan and Shek Pik on Lantau, and Ngau Hom Shek in Yuen Long.

Studies are shedding fresh light on events in Hong Kong during the Ming (AD 1368-1644) and Qing (AD 1644-1911) dynasties. These include an analysis of considerable quantities of Ming blue-and-white porcelain collected and excavated from Penny's Bay, Lantau. They are very fine quality export ware of the kind that found its way to south-east Asia and further west, and date from the early 16th century AD. During another excavation in 2001, more Ming remains were unearthed, including building foundations suggesting the presence of a Ming settlement at Penny's Bay. Archaeological probes at an ancient kiln site at Wun Yiu in Tai Po suggested potters probably began to manufacture blue-and-white ware locally as early as in the Ming dynasty. The local porcelain industry continued well into the early 20th century, spanning more than 300 years. Excavations at So Kwun Wat in 2000 and 2008 identified more than 90 Ming-dynasty graves. The grave goods, which include porcelain ware, copper coins and iron implements, shed light on the life of local inhabitants in the Ming dynasty.

An excavation of the Qing-dynasty fort on Tung Lung Chau has revealed fascinating details of the internal arrangements of the fortification and everyday utensils of the remote garrison during the final days of imperial China. Archaeological investigations at the Kowloon Walled City site uncovered remnants of the old garrison wall and the two stone plaques above the original South Gate, which bore the Chinese characters 'South Gate' and 'Kowloon Garrison City'. Remains of the Lung Tsun Stone Bridge, built in 1875 as a landing pier linking Kowloon Walled City and the coast, were discovered during an environmental impact assessment for the Kai Tak Development project.

### **A Place from Which to Trade**

In its early days, Hong Kong with its dry and largely infertile mountainous terrain was regarded as an uninviting prospect for settlement. About 3,650 people were scattered over 20 villages and hamlets, and 2,000 fishermen lived on board their boats in the sheltered harbour, the city's one natural asset. Victoria Harbour was strategically located on the trade routes of the Far East, and was soon to become the hub of a burgeoning entrepôt trade with China for foreign countries.

Hong Kong's development into a commercial centre began with British settlement in 1841. At the end of the 18th century, the British dominated the foreign trade in Canton (Guangzhou) but found conditions unsatisfactory, mainly because of the conflicting viewpoints of two quite dissimilar civilisations. Foreigners trading in Canton were confined to the factory area and forbidden to enter the city.

Trade had been in China's favour and silver flowed in until the growth of the opium trade, from 1800 onwards, reversed this trend. The outflow of silver became more marked from 1834, after the East India Company lost its monopoly of the China trade, and the foreign free traders, hoping to get rich quickly, joined the lucrative opium trade which the Chinese had made illegal in 1799. Opium smoking had a deleterious effect on the health of Chinese people. This led to the appointment of Lin Tse-hsu (Lin Zexu) in March 1839 as special Commissioner in Canton with orders to stamp out the opium trade. A week later, he surrounded the foreign factories with troops, stopped food supplies and refused to let anyone leave until all stocks of opium had been surrendered and dealers and shipmasters had signed a bond not to import opium on pain of execution. Captain Charles Elliot, RN, the British government's representative as Superintendent of Trade, was shut up with the rest and authorised the surrender of 20,283 chests of opium after a six-week siege.

Elliot would not allow normal trade to resume until he had reported fully to the British government and received instructions. The British community retired to Macao and, when warned by the Portuguese Governor that he could not be responsible for their safety, took refuge on board ships in the Hong Kong harbour in the summer of 1839.

An expeditionary force arrived in June 1840, beginning the so-called First Opium War (1840-42). Hostilities alternated with negotiations until agreement was reached between Elliot and Qishan (Keshen), the Manchu Commissioner who had replaced Lin after the latter was exiled in disgrace over the preliminaries of a treaty.

On 20 January 1841, following the negotiation under the Convention of Chuenpi (Chuanbi), Elliot demanded the cession of Hong Kong Island. On 26 January, a naval landing party hoisted the British flag at Possession Point near present-day Hollywood Road Park in Sheung Wan, and the island was formally occupied. In June, Elliot began to sell plots of land and settlement began. Neither side accepted the Chuenpi terms. The cession of a part of China aroused shame and anger among the Chinese, and the unfortunate Qishan was ordered to Peking (Beijing) in chains. The British Foreign Secretary, Lord Palmerston, was equally dissatisfied with Hong Kong, which he contemptuously described as 'a barren island with hardly a house upon it', and refused to accept it as the island station that had been demanded as an alternative to a commercial treaty.

'You have treated my instructions as if they were waste paper,' Palmerston told Elliot in a magisterial rebuke, and replaced him with Sir Henry Pottinger, who arrived in August 1841 and conducted hostilities with determination. A year later, after pushing up the Yangtze River (Chang Jiang) and threatening to assault Nanking (Nanjing), he ended the hostilities with the Treaty of Nanking, signed on 29 August 1842.

In the meantime, the Whig government in England had fallen and, in 1841, the new Tory Foreign Secretary, Lord Aberdeen, issued revised instructions to Pottinger, dropping the demand for an island. Pottinger, who had returned to Hong Kong during the winter lull in the campaign, was pleased with the progress of the new settlement and, in the Treaty of Nanking, demanded both a treaty and an island, thus securing Hong Kong.

Five Chinese ports, including Canton, were also opened for trade. The commercial treaty was embodied in a supplementary Treaty of the Bogue (Humen) in October 1843, by which the Chinese were allowed free access to Hong Kong Island to trade.

### Lease of the New Territories

The Second Anglo-Chinese War (1856-58) arose out of disputes over the interpretation of the earlier treaties. The Treaty of Tientsin (Tianjin) in 1858 ended the war and gave the British the privilege of diplomatic representation in China. The first British envoy, Sir Frederick Bruce, who had been the first Colonial Secretary in Hong Kong, was fired on at Taku (Dagu) Bar on his way to Peking to present his credentials, leading to renewed hostilities in 1859 that subsided in 1860.

Troops serving on this second expedition camped on Kowloon Peninsula, as Hong Kong's earliest photographs show. Finding it healthy, they wished to retain it as a military cantonment, with the result that Sir Harry Parkes, Consul at Canton, secured from the Viceroy a lease of the peninsula as far north as Boundary Street, including Stonecutters Island. The Convention of Peking in 1860, which ended the hostilities, provided for its outright cession.

Other European countries and Japan subsequently demanded concessions from China, particularly after Germany, France and Russia rescued China from the worst consequences of its defeat by Japan in 1895. In the ensuing tension, Britain felt the need to control the land around Hong Kong.

Under a convention signed in Peking on 9 June 1898, the New Territories, comprising the area north of Kowloon up to the Shum Chun (Shenzhen) River and 235 islands, was leased for 99 years. Chinese warships were allowed to use the wharf in Kowloon City. There, Chinese authority was permitted to continue 'except insofar as may be inconsistent with the military requirements for the defence of Hong Kong'. However, an order-in-council of 27 December 1899 revoked this clause and the British unilaterally took over Kowloon City. There was some opposition when the British took over the New Territories in April 1899, but this eventually dissipated. The area was declared to be part of the overall territory of Hong Kong but was administered separately from the urban area.

### Initial Growth

The new settlement did not go well at first. It attracted unruly elements, while fever and typhoons threatened life and property. Crime was rife. The population rose from 32,983 (31,463 or 95 per cent Chinese) in 1851 to 878,947 (859,425 or 97.8 per cent Chinese) in 1931. The Chinese influx was unexpected because it was not anticipated they would choose to live in such a small place.

Hong Kong became a centre of Chinese emigration and trade with Chinese communities abroad. Ocean-going shipping using the port increased from 2,889 ships in 1860 to 23,881 in 1939. The dominance of trade with Mainland China made Hong Kong conform to Chinese usage and adopt the silver dollar as the currency unit in 1862. In 1935, when China went off silver, Hong Kong had to follow suit with an equivalent 'managed' dollar.

Hong Kong's administration followed the normal pattern for a British territory overseas, with a governor nominated by Whitehall and nominated executive and legislative councils with official majorities. The first non-government members of the Legislative Council were nominated in 1850, and the first Chinese in 1880, Singapore-born lawyer Ng Choy. The first non-government members of the Executive Council appeared in 1896, and the first Chinese in 1926, Sir Shouson Chow. In 1972, a long-standing arrangement that two electoral bodies, the Hong Kong General Chamber of Commerce and the Unofficial Justices of the Peace, were each allowed to nominate a member to the Legislative Council was discontinued.

A Sanitary Board set up in 1883 became partly elected in 1887 and developed into an Urban Council in 1936.

In 1865, the Governor's instructions were amended significantly to forbid him to assent to any ordinance 'whereby persons of African or Asiatic birth may be subjected to any disabilities or restrictions to which persons of European birth or descent are not also subjected', pursuing the principle of equality of all races before the law. Government policy was *laissez-faire*, treating Hong Kong as a marketplace open to all and where the government held the scales impartially.

Public and utility services developed – the Hong Kong and China Gas Company in 1861, the Peak Tram in 1885, the Hongkong Electric Company in 1889, China Light and Power in 1903, electric tramways in 1904 and the Kowloon-Canton Railway, completed in 1910. Successive reclamations began in 1851, notably one completed in 1904 in Central District which produced

Chater Road, Connaught Road and Des Voeux Road, and another in Wan Chai between 1921 and 1929.

Public education began in 1847 with grants to Chinese vernacular schools. In 1873, the voluntary schools, run mainly by missionaries, were included in a grant scheme. The College of Medicine for the Chinese, founded in 1887 with Sun Yat Sen as one of its first two students, developed into the University of Hong Kong in 1911 and offered arts, engineering and medical faculties.

After the Chinese revolution of 1911 overthrew the Qing dynasty, China underwent a period of unrest and many people found shelter in Hong Kong. The Chinese authorities sought to abolish all foreign treaty privileges in China. Foreign goods were boycotted and the unrest spread to Hong Kong, where a seamen's strike in 1922 was followed by a serious general strike in 1925-26 arising from an incident in Canton. Britain was at that time a main target of anti-foreign sentiment, but Japan soon replaced it.

### **The 1930s and World War II**

During World War I, Japan presented '21 demands' to China. In 1931, Japan occupied Manchuria and tried to detach China's northern provinces, leading to Japan's full-scale invasion of China in 1937. Canton fell to the Japanese in 1938, resulting in an exodus to Hong Kong. It was estimated that some 100,000 refugees entered in 1937, 500,000 in 1938 and 150,000 in 1939, bringing Hong Kong's population at the outbreak of World War II to an estimated 1.6 million. It was thought that at the height of the influx, about 500,000 people were sleeping in the streets.

Japan entered World War II on 7 December 1941, when it bombed United States warships at Pearl Harbour. At about the same time (8 December 1941, Hong Kong time), Japanese armed forces attacked Hong Kong. They invaded the city across the border from China and pushed the British from the New Territories and Kowloon onto Hong Kong Island.

After a week of stubborn resistance on Hong Kong Island, the defenders, including the Hong Kong Volunteer Defence Corps, were overwhelmed and Hong Kong surrendered on Christmas Day.

The Japanese occupation lasted for three years and eight months. Trade virtually disappeared, currency lost its value, food supplies were disrupted, and government services and public utilities were seriously impaired. Many residents moved to Macao, the neutral Portuguese enclave hospitably opening its doors to them. Towards the end of the occupation, the Japanese sought to ease the food problems by organising mass deportations.

In the face of increasing oppression, the bulk of the community remained loyal to the anti-Japanese cause. In February 1942, the Hong Kong-Kowloon Independent Battalion of the East River Column was established in Wong Mo Ying, a village in Sai Kung. It attacked Japanese bases and shipping lines on the sea. Together with Allied forces, it rescued prisoners of war. Soon after news of the Japanese surrender was received on 15 August 1945, a provisional government was set up by the Colonial Secretary, Mr (later Sir) Frank Gimson, who had spent the occupation imprisoned in Stanley Gaol. On 30 August, Rear Admiral Sir Cecil Harcourt

arrived with units of the British Pacific Fleet to establish a temporary military government. Civil government was formally restored on 1 May 1946, when Sir Mark Young resumed his interrupted governorship.

### Post-war Years

After the Japanese surrender, Chinese civilians, many of whom had moved to the Mainland during the war, returned at a rate of almost 100,000 a month. The population, which by August 1945 had been reduced to about 600,000, rose by the end of 1947 to an estimated 1.8 million. In 1948-49, as the forces of the Chinese Nationalist Government faced defeat in civil war at the hands of the Communists, Hong Kong received an influx unparalleled in its history. Hundreds of thousands of people, mainly from Kwangtung (Guangdong) province, Shanghai and other commercial centres, entered during 1949 and the spring of 1950. By mid-1950, the population had reached an estimated 2.2 million. Population numbers have continued to grow: four million by 1971, five million by 1980, six million by 1994, and now over seven million.

The surge of people in the early 1950s led to a drastic increase in the number of squatters. A squatter fire left 53,000 people homeless on Christmas Day 1953, and the government responded with emergency rehousing measures, marking the start of the public housing programme. It has since developed into a comprehensive programme providing public rental housing and subsidised sale flats. In the fourth quarter of 2020, about 30 per cent and 15 per cent of the population were living in public rental housing and subsidised sale flats respectively.

Hong Kong started to industrialise to overcome economic stagnation caused by the United Nations' trade embargo on China in 1951 arising from the Korean war. No longer could the city rely solely on its port to provide prosperity for its swollen population. The rise of its manufacturing sector began with the setting up of textile mills. These expanded their range of products that, by the 1960s, included man-made fibres and garments. During this decade, textiles and clothing made up about half of domestic exports by value.

During 1967, a series of civil disturbances occurred, affecting all aspects of life and temporarily paralysing the economy. The disturbances were contained by the year's end and the community resumed its tradition of peaceful progress.

In the late 1960s, Hong Kong continued to expand as an entrepôt, particularly for trade with Mainland China. Coupled with tourism, this led to vastly improved communications, with an increasing number of people entering the Mainland each year from or through Hong Kong, the natural gateway.

In the 1970s, the government launched two far-sighted initiatives that have physically shaped Hong Kong to this day. The first was a decision in 1972 to develop new towns in the New Territories as part of a 10-year housing programme. Nine new towns were developed over the next two decades and these now house about 47 per cent of the population, easing pressure on the development of the main urban areas. With the enactment of the Country Parks Ordinance in 1976, Hong Kong created a legal framework to establish country parks and special

areas. There are now 24 country parks and 22 special areas, which cover about 40 per cent of land in Hong Kong to conserve its varied habitats.

The end of the Vietnamese war in 1975 saw a fresh influx of refugees, this time from Vietnam. By the time the last refugee camp was closed in 2000, over 200,000 Vietnamese had made their way to Hong Kong. Of these, more than 143,000 were resettled overseas and some 72,000 repatriated to Vietnam.

### **Into the New Millennium**

In the 1970s, the approaching expiry of the lease on the New Territories in 1997 caused uncertainties in Hong Kong, and in 1982 the British Prime Minister, Margaret Thatcher, visited China to discuss the city's future with Chinese leaders. That visit marked the start of two years of negotiations between the Chinese and British governments, culminating in the signing of the Sino-British Joint Declaration on the Question of Hong Kong on 19 December 1984. The Joint Declaration set out the basic policies of the People's Republic of China (PRC) regarding Hong Kong, including the PRC's decision to establish a Hong Kong Special Administrative Region (HKSAR).

On 1 July 1997, the HKSAR was established and the Basic Law of the HKSAR of the PRC, the HKSAR's constitutional document, took effect. The Basic Law prescribes the systems to be practised in the HKSAR and enshrines, in the form of law, the important principles of 'one country, two systems', 'Hong Kong people administering Hong Kong' and a high degree of autonomy. Reflecting those principles, the Basic Law provides that the socialist system and policies shall not be practised in the HKSAR, and that the previous capitalist system and way of life shall remain unchanged for 50 years.

The city's changes were not only political. Over the years, the manufacturing sector moved its focus from simple, labour-intensive products to sophisticated, high value-added products. Taking advantage of the abundant supply of land and labour in the Pearl River Delta, industrialists expanded their production bases across the boundary while retaining their headquarters in Hong Kong. This mode of operation has contributed to economic development in the region and facilitated the transformation of Hong Kong into an increasingly service-based economy, with domestic merchandise exports accounting for less than 2 per cent of total exports by 2012.

To keep pace with the development, the government improved and expanded the infrastructure. Hong Kong was transformed into a modern city with efficient road and rail links, and first-class port and airport facilities. New highways opened up previously remote areas, the railway networks were expanded and Hong Kong International Airport at Chek Lap Kok was opened in 1998.

Development of the economic base has let the government increase spending on education, social welfare, health and other needs, from \$301.4 billion in 2010-11 to an estimated \$731.1 billion in 2020-21.

Since 2008, the government has provided 12 years of free primary and secondary education to all students attending public-sector schools, and Secondary 3 school leavers taking full-time courses offered by the Vocational Training Council have not had to pay tuition fees. Post-secondary education is heavily subsidised.

The scope and delivery of welfare services have become more integrated and accessible. In the past decade, total government spending on social welfare has more than doubled, from \$40.5 billion in 2010-11 to an estimated \$115 billion in 2020-21.

A healthcare system originally developed in the early post-war years to cope with the growing population has expanded greatly in line with the government's commitment to safeguard public health and to provide medical care and facilities for everyone. In 1990, the government set up the independent Hospital Authority and gave it responsibility for managing public hospitals and providing heavily subsidised public healthcare services, having regard to the principle that no person should be denied medical care due to lack of means. As at end-2020, the authority had 43 public hospitals and institutions, 49 specialist outpatient clinics and 73 general outpatient clinics under its management.

Comprehensive labour legislation is in place to protect employees' rights, benefits, and occupational safety and health. Job-seekers and employers have access to free employment and recruitment services. The Employees Retraining Board provides training and retraining courses to eligible employees to help meet the demands of the changing labour market and the manpower needs of various industries.